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P 261025Z AUG 93  
FM AMEMBASSY BEIJING  
TO SECSTATE WASHDC PRIORITY 8778  
INFO AMCONSUL SHANGHAI  
AMCONSUL GUANGZHOU  
SECDEF WASHDC//OSD-ISA//  
AMCONSUL SHENYANG  
AIT TAIPEI 2125  
AMCONSUL HONG KONG  
AMCONSUL CHENGDU

DEPARTMENT OF STATE - IM/IPS/CR/IR (D) Date: 4/10/97  
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( ) EXCISE ( ) DECLASSIFY EO Citations: B1, B6  
( ) DENY IN PART

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Exemptions ( ) DOWNGRADE TS to ( ) S or ( ) C

SECRET SECTION 01 OF 04 BEIJING 030650

DEPT PLEASE PASS TO REPS. MCCURDY, FOGLIETTA, CHAPMAN

E.O. 12356: DECL: OADR  
TAGS: OREP, PREL, PARM, CH, US  
SUBJECT: CODEL MCCURDY'S AUGUST 24 MEETING WITH PLA  
ASSISTANT CHIEF OF THE GENERAL STAFF XIONG GUANGKAI

1. SECRET - ENTIRE TEXT.

2. SUMMARY: CONGRESSMAN MCCURDY, IN HIS AUGUST 24  
MEETING WITH ASSISTANT CHIEF OF THE GENERAL STAFF  
MAJOR GENERAL XIONG GUANGKAI, URGED CHINA TO BE MORE  
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OPEN IN DISCUSSING POSSIBLE M-11 MISSILE SALES TO  
PAKISTAN TO REMOVE SUSPICIONS AND AVOID SANCTIONS.  
XIONG REPEATEDLY QUESTIONED U.S. INTELLIGENCE REPORTS  
IN THE M-11 AND "YIN HE" CASES, ARGUING THAT SUCH  
REPORTS WERE NOT ALWAYS ACCURATE. XIONG SAID THAT  
THE CHINESE WERE "OUTRAGED" OVER U.S. HARASSMENT OF  
THE "YIN HE" IN THE PERSIAN GULF, AND UPSET OVER THE  
LEAKS OF "MISTAKEN INTELLIGENCE" TO U.S. NEWSPAPERS.  
XIONG HELD THAT CHINA STRICTLY CONTROLLED ITS EXPORTS  
OF NUCLEAR AND WEAPONS TECHNOLOGY, ABIDED BY ALL ITS  
INTERNATIONAL COMMITMENTS, AND LIMITED THE QUANTITIES  
OF CHINESE WEAPONS REACHING SENSITIVE AREAS. HE  
CALLED ON THE UNITED STATES TO AVOID DOUBLE STANDARDS  
AND TO TAKE ACTION TO REDUCE ITS OWN EXPORTS OF  
ARMS. END SUMMARY.

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3. CONGRESSMEN DAVID MCCURDY (D-OK), TOM FOGLIETTA (D-PA) AND JAMES CHAPMAN (D-TX) MET WITH PLA ASSISTANT CHIEF OF THE GENERAL STAFF MAJOR GENERAL XIONG GUANGKAI ON AUGUST 14. ACCOMPANYING THE CONGRESSMEN WERE AMBASSADOR ROY, DATT BRIG. GENERAL JOHN GARRISON, HFAC STAFF DIRECTOR ALMA MOORE, COL. ERIC WINBORNE USAF, MAJOR CYNTHIA SNYDER, CPT. CHRIS KAPELLAS (DAO), CONTROL OFFICER, POLOFF (NOTETAKER) AND EMBASSY INTERPRETER. AMONG THOSE ACCOMPANYING MAJOR GENERAL XIONG WERE MAJOR GENERAL ZHAN MAOHAI, DEPUTY DIRECTOR OF THE PLA FOREIGN AFFAIRS BUREAU (FAB), AND SENIOR COL. DU XINGTAN, DEPUTY DIRECTOR OF FAB'S AMERICAN AND OCEANIAN DIVISION.

4. GENERAL XIONG WELCOMED THE DELEGATION, STATING THAT THE VISIT WOULD HELP STRENGTHEN RELATIONS AND  
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DEEPEN MUTUAL UNDERSTANDING. CONGRESSMAN MCCURDY RECIPROCATED, NOTING THAT HE WAS HOPEFUL THAT BILATERAL TIES COULD BE STRENGTHENED. HE THEN BRIEFLY DESCRIBED THE CODEL'S PURPOSE IN VISITING ASIA, THE UNITED STATES' EFFORTS TO REDUCE THE DEFENSE BUDGET, AND MOVES TO REDIRECT DEFENSE DOLLARS TO NEW PRIORITIES SUCH AS CLEANING UP THE ENVIRONMENT AND CONVERTING DEFENSE INDUSTRIES TO CIVILIAN PRODUCTION. MCCURDY NOTED THAT HE AND HIS COLLEAGUES HAD TALKED WITH SECRETARY OF DEFENSE ASPIN AND CINCPAC ADMIRAL LARSON BEFORE AND DURING HIS TRIP, AND STATED THAT PRESIDENT CLINTON'S MESSAGE DURING HIS JULY ASIA TRIP, THAT STABILITY IN ASIA IS IMPORTANT TO THE UNITED STATES AND THE WORLD, WAS WIDELY SHARED. MCCURDY TOLD XIONG THAT THE UNITED STATES WANTED TO WORK WITH COUNTRIES IN THE REGION AND STRESSED THAT WE DID NOT SEEK "HEGEMONY" IN OUR MILITARY STRATEGY.

5. MCCURDY SAID THAT HE HAD TWO POINTS TO MAKE DURING THE MEETING. FIRST, HE WANTED TO STRESS THE SHIFT IN PRIORITIES IN THE UNITED STATES AND THE UN TOWARD PREVENTING THE PROLIFERATION OF NUCLEAR WEAPONS AND OTHER WEAPONS OF MASS DESTRUCTION. MCCURDY ALSO CALLED "THE RISE OF NATIONS WITH HEGEMONIC DESIGNS" A NEW ISSUE OF CONCERN. MCCURDY THANKED CHINA FOR ITS COOPERATION ON ISSUES SUCH AS THE DPRK NUCLEAR WEAPONS PROGRAM, AND SAID WE ALSO APPRECIATED CHINESE COOPERATION ON NON-PROLIFERATION MATTERS AND THE MTCR. MCCURDY THEN TURNED TO HIS SECOND POINT. HE TOLD XIONG THAT, WHILE ENHANCED MILITARY-TO-MILITARY CONTACTS BETWEEN THE UNITED STATES AND CHINA WERE IMPORTANT, QUESTIONS REMAINING ABOUT THE TRANSFER OF

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M-11 MISSILE TECHNOLOGY TO PAKISTAN COULD UNDERMINE  
ANY MOVE TO FURTHER MILITARY-TO-MILITARY COOPERATION.

6. RESPONDING, GENERAL XIONG SA  
ID HE WOULD LIKE TO  
GIVE CHINA'S VIEWS ON THESE TOPICS. XIONG STATED THAT  
CHINA'S ECONOMIC CONSTRUCTION REQUIRED WORLD PEACE AND  
STABILITY, BUT THAT -- ALTHOUGH NO WORLD WAR WAS IN  
THE OFFING -- THE WORLD WAS "FAR FROM PEACEFUL" AT  
PRESENT. CHINA BELIEVED, ACCORDING TO XIONG, THAT  
"HEGEMONY AND POWER POLITICS" WERE THE MAJOR THREATS  
TO WORLD PEACE AND STABILITY. HE NOTED THAT SINO-U.S.  
JOINT COMMUNIQUE EXPRESSED THE DESIRE TO OPPOSE  
HEGEMONISM. ALTHOUGH THE UNITED STATES AND CHINA HAVE  
MANY DIFFERENCES AND SOME "DIFFICULTIES" BETWEEN OUR  
GOVERNMENTS, WE ALSO HAVE MANY COMMON INTERESTS AND  
SHOULD FOSTER FRIENDLY RELATIONS FOR OUR MUTUAL

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INFO LOG-00 AIT-03 OASY-00 DS-00 EAP-01 TEDE-00 ADS-00  
SS-00 CORE-00 /010W

-----E71AAC 261027Z /38

P 261025Z AUG 93  
FM AMEMBASSY BEIJING  
TO SECSTATE WASHDC PRIORITY 8779  
INFO AMCONSUL SHANGHAI  
AMCONSUL GUANGZHOU  
SECDEF WASHDC//OSD-ISA//  
AMCONSUL SHENYANG  
AIT TAIPEI 2126  
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DEPT PLEASE PASS TO REPS. MCCURDY, FOGLIETTA, CHAPMAN

E.O. 12356: DECL: OADR

TAGS: OREP, PREL, PARM, CH, US

SUBJECT: CODEL MCCURDY'S AUGUST 24 MEETING WITH PLA  
ASSISTANT CHIEF OF THE GENERAL STAFF XIONG GUANGKAI

BENEFIT AND THE BENEFIT OF THE REGION AND THE WORLD.  
7. ON THE QUESTION OF NUCLEAR PROLIFERATION, XIONG  
NOTED THAT CHINA HAD SIGNED THE NON-PROLIFERATION  
TREATY AND OPPOSED THE PROLIFERATION OF NUCLEAR  
WEAPONS ON THE KOREAN PENINSULA. HE HELD THAT CHINA  
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HAD STRINGENT SAFEGUARDS TO PREVENT THE INAPPROPRIATE  
EXPORT OF NUCLEAR TECHNOLOGY, MAINTAINING THAT SUCH  
EXPORTS MUST BE (A) FOR PEACEFUL USE, (B) OPEN TO  
INSPECTION, AND (C) NOT FOR UNAUTHORIZED EXPORT TO  
THIRD PARTIES. XIONG SAID THAT "SOME AMERICANS" CLAIM  
THAT CHINA IS EXPORTING DANGEROUS NUCLEAR TECHNOLOGY  
TO IRAN. HE DISMISSED THIS CHARGE, SAYING THAT IRAN  
WAS A SIGNATORY OF THE NPT, AND THAT THE "NEUTRON  
REACTOR" EXPORTED TO IRAN COULD NOT BE USED FOR THE  
MANUFACTURE OF NUCLEAR WEAPONS.

8. CONCERNING THE MTCR, XIONG REVIEWED THE HISTORY OF  
CHINA'S COMMITMENT TO ABIDE BY THE GUIDELINES AND  
PARAMETERS OF THAT REGIME. NOTING THAT "SOME  
AMERICANS" RAISED THE ISSUE OF SUPPOSED CHINESE  
MISSILE SALES TO PAKISTAN, HE REITERATED CHINA'S  
ASSURANCES THAT IT HAD DONE NOTHING IN CONTRAVENTION  
OF ITS PLEDGE CONCERNING THE MTCR AND SAID THAT  
"RESPONSIBLE PAKISTANI AUTHORITIES" HAD ALSO MADE SUCH  
ASSURANCES. XIONG SAID THAT HE WAS SURPRISED TO READ  
THAT AMERICAN NEWSPAPERS WROTE STORIES, CLAIMING TO BE  
BASED ON INTELLIGENCE, ON THIS ISSUE.

[REDACTED]

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HE AGAIN

CAUTIONED THE CONGRESSMEN "NOT TO BELIEVE ALL INTELLIGENCE," AND SAID HE HAD SHARED THIS VIEW WITH VISITING JOURNALISTS FROM THE WASHINGTON POST AND NEW YORK TIMES. LEAKING INTELLIGENCE TO THE PRESS WAS NOT CONDUCTIVE TO RESOLVING PROBLEMS, XIONG ARGUED.

9. CONTINUING ON THIS THEME, XIONG RAISED THE ISSUE OF THE "YIN HE," A SHIP WHICH "SOME" CLAIM TO BE CARRYING CHEMICAL WEAPONS PRECURSORS TO IRAN IN CONTRAVENTION OF CHINA'S COMMITMENTS UNDER THE CHEMICAL WEAPONS CONVENTION. XIONG SAID THAT CHINA, AS A RESPONSIBLE "LARGE NATION," SHOULD BE TRUSTED TO ABIDE BY ITS COMMITMENTS. "JUST AS IN THE M-11 CASE," HOWEVER, SOME AMERICANS, CITING "MISTAKEN INTELLIGENCE," HAD LODGED A SERIOUS CHARGE AGAINST CHINA; AS A RESULT, ACCORDING TO XIONG, THE UNITED STATES HAD DISPATCHED MILITARY SHIPS AND PLANES TO "HARASS" A CHINESE SHIP. XIONG HELD THAT CHINA HAD INVESTIGATED THE CHARGE AND HAD DETERMINED THAT IT WAS "TOTALLY GROUNDLESS." EVEN AFTER CHINA HAD MADE THIS CLEAR TO THE UNITED STATES THROUGH DIPLOMATIC CHANNELS, HOWEVER, THE UNITED STATES REFUSED TO BELIEVE IT.

10. XIONG SAID THAT THE CHINESE ARE "ANGRY AND OUTRAGED" AT ACTIONS TAKEN BY THE UNITED STATES TO HARASS A CHINESE SHIP. HE NOTED THAT THE UNITED STATES AND CHINA WERE SEEKING A DIPLOMATIC SOLUTION AND

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PREDICTED THAT THE UNITED STATES WOULD UNDERSTAND WHY CHINA WAS SO ANGRY AFTER THE INVESTIGATION OF THE CARGO IS COMPLETED.

11. TURNING TO THE ISSUE OF WEAPONS EXPORTS, XIONG SAID THAT CHINA WAS "VERY RESPONSIBLE" AND STRICTLY REGULATED THE TRADE. HE ARGUED THAT OUR OWN FIGURES SHOWED THE UNITED STATES TO BE THE WORLD'S LARGEST EXPORTER OF WEAPONS. SAYING THAT THE QUESTION OF WEAPONS EXPORTS "SHOULD BE A TWO WAY STREET," HE URGED THAT THERE BE NO "DOUBLE STANDARD." HE THEN ACCUSED THE UNITED STATES OF BREAKING PROMISES MADE IN THE AUGUST 17, 1982 JOINT COMMUNIQUE REGARDING ARMS SALES TO TAIWAN, HOLDING THAT THE DECISION TO SELL 150 F-16 FIGHTERS TO TAIWAN, MADE BY THE PREVIOUS ADMINISTRATION AND NOW OVERTURNED BY THE NEW

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ADMINISTRATION, WAS IN VIOLATION OF THE COMMUNIQUE.  
THIS ANGERED AND HURT THE FEELINGS OF THE CHINESE AND

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SS-00 CORE-00 /010W  
-----E71AC3 261027Z /38

P 261025Z AUG 93  
FM AMEMBASSY BEIJING  
TO SECSTATE WASHDC PRIORITY 8780  
INFO AMCONSUL SHANGHAI  
AMCONSUL GUANGZHOU  
SECDEF WASHDC//OSD-ISA//  
AMCONSUL SHENYANG  
AIT TAIPEI 2127  
AMCONSUL HONG KONG  
AMCONSUL CHENGDU

S E C R E T SECTION 03 OF 04 BEIJING 030650

DEPT PLEASE PASS TO REPS. MCCURDY, FOGLIETTA, CHAPMAN

E.O. 12356: DECL:OADR  
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SUBJECT: CODEL MCCURDY'S AUGUST 24 MEETING WITH PLA  
ASSISTANT CHIEF OF THE GENERAL STAFF XIONG GUANGKAI

WAS DETRIMENTAL TO U.S.-CHINA RELATIONS, HE ARGUED.  
12. ON MILITARY-TO-MILITARY CONTACTS, XIONG AGREED  
THAT, DESPITE DIFFERENCES IN OTHER AREAS, SUCH  
CONTACTS SHOULD RESUME. HE NOTED PROGRESS TO DATE,  
MENTIONING THE VISITS OF NATIONAL DEFENSE UNIVERSITY  
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"CAPSTONE" GROUPS, BUT REGRETTED THAT HIGH-LEVEL  
CONTACTS HAD NOT RESUMED. XIONG ARGUED THAT THE  
CHINESE IMPOSED NO OBSTACLES TO RESTORING HIGH-LEVEL  
CONTACTS, AND THAT IT WAS THUS UP TO THE UNITED STATES  
TO TAKE THE FIRST STEPS. XIONG STATED THAT HE HAD  
VISITED THE UNITED STATES FOUR TIMES, AND THAT HE  
HOPED HE WOULD BE ABLE TO MEET HIGH LEVEL LEADERS ONCE  
AGAIN EITHER IN THE UNITED STATES OR CHINA.

13. ON DEFENSE SPENDING, XIONG REPEATED CHINESE  
CLAIMS THAT THE 1993 DEFENSE BUDGET AMOUNTED TO ONLY  
42.5 BILLION RENMINBI, WHICH HE SAID WAS EQUIVALENT TO  
ABOUT USD 7 BILLION. HE THEN CITED STATISTICS  
INDICATING THAT DEFENSE'S SHARE OF GNP HAD FALLEN FROM  
4.3 PERCENT IN 1980 TO 1.5 PERCENT IN 1993. ITS  
PERCENTAGE OF GOVERNMENT EXPENDITURES HAD ALSO FALLEN,  
FROM 15 PERCENT IN 1980 TO 8.9 PERCENT IN 1993. THIS  
"REAL DECLINE" IN SPENDING, ACCORDING TO XIONG,  
REFLECTED BOTH CHINA'S PRIMARY CONCENTRATION ON  
ECONOMIC CONSTRUCTION AND THE MILLION-MAN REDUCTION IN  
RANKS SINCE THE MID-1980S. HE REITERATED HIS EARLIER  
STATEMENT THAT CHINA REQUIRED A LONG PERIOD OF PEACE  
AND STABILITY TO FURTHER ECONOMIC CONSTRUCTION, AND  
THUS SOUGHT TO FURTHER DEVELOP FRIENDLY RELATIONS WITH  
THE UNITED STATES AND OTHER COUNTRIES.

14. CONGRESSMAN MCCURDY THANKED XIONG FOR HIS  
THOROUGH RESPONSES, BUT TOLD XIONG THAT HE WAS  
CONCERNED THAT HE HAD MISUNDERSTOOD THE CONCERN OF THE  
UNITED STATES IN THE MATTER OF THE TRANSFER OF WEAPONS  
TECHNOLOGY. MCCURDY TOLD XIONG THAT THE U.S. CONCERN  
WAS NOT OVER EXPORTS OF TECHNOLOGY TO HELP BUILD THE

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DEFENSES OR MODERNIZE OTHER NATION'S MILITARIES; THE  
CONCERN RATHER LIES IN PREVENTING THE EXPORT OF  
TECHNOLOGY TO STATES WHICH DID NOT SHARE VIEWS HELD BY  
THE UNITED STATES AND CHINA ON THE PROLIFERATION OF  
NUCLEAR WEAPONS AND OTHER WEAPONS OF MASS  
DESTRUCTION. [REDACTED]

15. MCCURDY EXPLAINED THAT THE UNITED STATES AND  
OTHERS WERE BREAKING NEW GROUND IN THE DRIVE TO LIMIT  
THE PROLIFERATION OF DANGEROUS TECHNOLOGIES AND TO  
REDUCE THE CHANCES OF REGIONAL CONFLICT. WE, IN FACT,  
SEEK DIPLOMATIC SOLUTIONS, SUCH AS WAS THE CASE IN THE



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ON-GOING DISCUSSIONS ABOUT POSSIBLE SHIPMENTS OF  
CHEMICAL WEAPONS PRECURSORS TO IRAN, HE EXPLAINED.  
MCCURDY HELD THAT THE PRECEDENT SET BY CHINA AND THE  
UNITED STATES ON THE DPRK NUCLEAR PROGRAM WAS A GOOD  
ONE, AND HE HOPED THAT THE UNITED STATES AND CHINA  
COULD "START FRESH." TO DO THIS HOWEVER, MCCURDY  
ARGUED, CHINA SHOULD REMOVE SUSPICIONS RAISED BY ITS  
LACK OF OPENNESS ON THE ISSUE OF SALES OF MISSILE  
TECHNOLOGY TO PAKISTAN. [REDACTED]

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[REDACTED] HE CALLED ON CHINA  
TO BE MORE FORTHCOMING, STATING THAT HE PREFERRED A  
"WIN-WIN" SOLUTION WHICH WOULD HELP CHINA BECOME "MORE  
OPEN AND MORE ENGAGED IN GLOBAL AFFAIRS IN A POSITIVE  
WAY."

16. RESPONDING, XIONG REITERATED THAT CHINA HAD  
ADOPTED A "SERIOUS AND STRICT" POLICY ON EXPORTS,  
INCLUDING STRICT CONTROLS ON QUANTITIES OF WEAPONS  
SOLD IN SENSITIVE AREAS. IN ONE SUCH AREA -- THE  
MIDDLE EAST -- XIONG STATED THAT CHINA'S SALES LAST  
YEAR TOTALLED ONLY USD 20 MILLION IN EXPORTS OF  
100-PLUS ARTILLERY PIECES. HE ASKED, RHETORICALLY,  
THE TOTAL VALUE OF U.S. ARMS EXPORTS TO THAT REGION.  
XIONG ARGUED THAT ALL COUNTRIES SHARE RESPONSIBILITY  
IN LIMITING THE TRADE IN ARMS; THE UNITED STATES, AS  
THE LARGEST ARMS EXPORTER, HAS A GREAT RESPONSIBILITY  
IN THIS REGARD. HE ENDED BY SAYING THAT THE

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TO SECSTATE WASHDC PRIORITY 8781  
INFO AMCONSUL SHANGHAI  
AMCONSUL GUANGZHOU  
SECDEF WASHDC//OSD-ISA//  
AMCONSUL SHENYANG  
AIT TAIPEI 2128  
AMCONSUL HONG KONG  
AMCONSUL CHENGDU

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ASSISTANT CHIEF OF THE GENERAL STAFF XIONG GUANGKAI

RESOLUTION OF ISSUES SUCH AS THE M-11 AND THE "YIN HE"  
REQUIRED MUTUAL RESPECT; THE LACK OF EVEN THE MINIMUM  
OF RESPECT FRUSTRATED ATTEMPTS TO ACHIEVE SOLUTIONS.

17. MCCURDY ENDED BY SAYING THAT HIS DELEGATION HAD  
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COME TO CHINA "OUT OF MUTUAL RESPECT," AND IT WAS IN  
THIS SPIRIT THAT HE HAD RAISED THE QUESTION OF  
PROLIFERATION.

18. AS THE GROUP WAS PREPARING TO LEAVE, THE  
AMBASSADOR CLARIFIED THAT U.S. SHIPS OPERATING NEAR  
THE "YIN HE" HAD NOT COME CLOSER THAN TWO NAUTICAL  
MILES TO THAT VESSEL, AND NOTED THAT WE DID NOT ACCEPT  
THE CHARGE THAT THIS CONSTITUTED "HARASSMENT." XIONG  
DID NOT DEBATE THIS POINT, BUT REPEATED THAT THE  
CHINESE WERE "OUTRAGED" BY U.S. ACTIONS IN THE CASE.

19. THIS REPORT HAS BEEN CLEARED BY CODEL MCCURDY.

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